FDA and the Reuse of Single Use Devices: Policy Now Established

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April 23, 2001

Objectives of Presentation

- Explain how we arrived at this issue
- Describe FDA's now "finalized" regulatory strategy
- Describe efforts still ongoing at the FDA to resolve the reuse area

Why Deal with this Issue

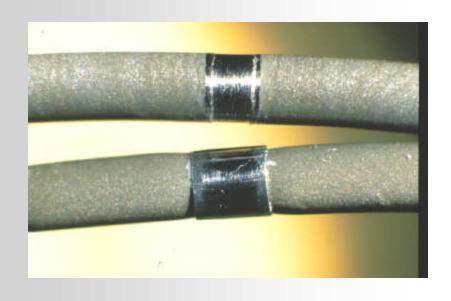
- Identical regulatory controls
 - -Reprocessing IS manufacturing
- Public concern
- FDA research shows reprocessing may be feasible, but is difficult and possibly *dangerous*
 - Minimal evidence of problems does not mean the current practice is safe and effective

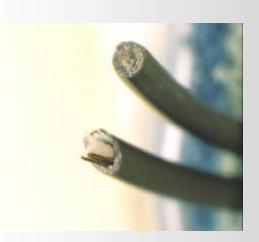








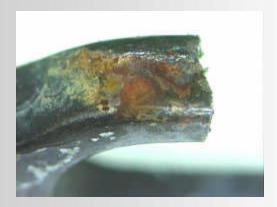




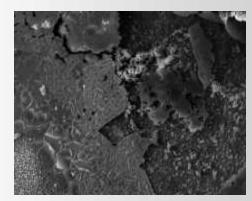


Validation of Materials

• Metal used for SUD jaws: Modification of the heat treatment process made device more robust for the first use but caused cracking when reprocessed due to stress corrosion cracking and hydrogen embrittlement







Refurbishers have to understand materials and manufacturing process

Design, Validation & QS

- SUD's are validated and designed for one use
 - Materials selected for single use
 - Biocompatibility ensured for intended environment
 - Devices are subjected to miniaturisation
 - OEM's validation and performance testing is limited to initial failure

EP Catheter Incident

Product: EP catheter with tip electrode and several ring electrodes used for diagnostic and ablation

Reprocessed 3 times by 3'rd party reprocessing firm in Germany, although evidence of the failure mode was available



Electrodes separated - moved distally - heart valve trapped between both Electrodes. Catheter had to be pulled back by using extensive force which damaged the heart valve.

EP Catheters

- Comparison of new and reprocessed catheter tips
- Implantation into the jugular veins of dogs standard in vivo thrombogenicity tests
- Result of NAMSA analysis
 - New catheter, 4 hours: minimal thrombosis
 - Refurbished catheter, 2 hours: slight to moderate thrombosis



Reprocessed devices which are not adequately cleaned pose a measurable higher risk to patients

Areas of Laboratory Evaluation

- Cleaning of devices
- Device functionality after reprocessing
- Material changes due to reprocessing
- Standards Development at AAMI
 - "Sterilization of medical devices Requirements for products labeled 'Sterile'" under revision
 - "Bacterial Endotoxin Test Methodologies ..." is out for comment
 - New standard on "Cleaning of Medical Devices" Working group met 11/15/2000

Current Guidance and Plans

- Guidance issued August 14, 2000
- Third party reprocessors: remain under all nonpremarket provisions of FD&C Act
- Hospitals: Have one year from final date of guidance for non-premarket compliance
 - Hospital inspections via FDA inspectors
- Premarket submissions will begin in Feb. 2001

Premarket Submissions by Risk

<u>Device Class</u> <u>Submission Date</u>

Class III February, 2001

Class II August, 2001

Class I February, 2002

Issues Still in Development

- Guidance for premarket submissions
- Guidance for GMP/QSR inspection
- "High-risk" exempt products: should they maintain their exemption
- Open but unused devices
- Labeling issues
 - For the reprocessed product
 - For the original equipment manufacturer (OEM)
- Health care facilities other than hospitals

General Approach to Premarket Review

- We are evaluating a new device, not a process for 510(k)s and PMAs
- Apply the same procedures and guidance as for any other new device in least burdensome manner
- New device can be single use or reusable
- Reuse not a new intended use

Some Technical Concerns

- Control of "raw material"
- Defining the specifications
- Identification of changes to OEM device
- Cleaning and sterilization procedures
- Functionality of a reprocessed device
- Bundling of submissions
- Labeling: especially with OEM imprinting

Inspection Authority & Focus

- Authority: Section 704 of the Federal Food, Drug and Cosmetic (FD&C) Act
- Primary Focus: Quality System Regulation,
 21 CFR Part 820
- Other Areas of Focus:
 - Medical Device Reporting, 21 CFR Part 803
 - Corrections and Removals, 21 CFR Part 806
 - Tracking, 21 CFR Part 821
 - Labeling, 21 CFR Part 801
 - Premarket Requirements, 21 CFR 807 and 814

Who Will Conduct Inspections?

- FDA for Third-Party Reprocessors
- FDA for hospitals!
- Hospital inspections possible by JCAHO for those who stay in the business of reprocessing "high risk" products – but this is voluntary from JCAHO

Key Elements of Quality System Regulation

- Management Controls
- Design Controls
- Corrective and Preventive Actions
- Production and Process Controls

Where Do We Go From Here?

- Non-Premarket Requirements in Effect Now for Third Parties and in One Year for Hospitals
- Developing Inspection Guidance
- All Third-Party Reprocessors will be inspected in FY 20001

Where Do We Go From Here?

- Early inspections/audits of hospitals will be focused on education not enforcement
- Inspection emphasis on SUDs representing greater risk after reprocessing, more likely the Class II and III products initially

Vision for the Future Current Reality Future Vision

- Widespread practice with little data on safety or effectiveness
- Single use labels not clearly meaningful; don't identify vulnerabilities
- Patients are not informed experimentation?

- FDA approach will be risk and science based
- Premarket submissions for Class III required as of February 14, 2001
- Premarket for Class II, August 14, 2001
- Horizontal and vertical standards could be useful
- Substantial outreach